Ending enchantment: LANL's plans for plutonium pit production and weapons expansion

Greg Mello, Los Alamos Study Group, 23 Aug 2019

"I am become death, destroyer of worlds."

Bagavat Gita, recalled by Robert Oppenheimer at the Trinity Test, July 16, 1945

"Thus it is that those to whom destiny lends might, perish for having relied too much upon it....Only he who knows the empire of might and knows how not to respect it is capable of love and justice."

Simone Weil, "The Iliad, Poem of Might"



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Stockpile Stewardship: How do we sustain the nuclear deterrent

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New Mexico's largest public infrastructure investments												
In relation to LANL capital projects (LCPs) planned, FY2020 – FY2030 (\$13 billion)												
(Costs are best available; dates mostly at completion)												
Project	Year	Year Cost Then (\$M) Cost in 2019 (\$M)										
Elephant Butte Dam, NM	1916	5.2	262	2%								
(Golden Gate Bridge, CA	1937	35	1,003	8%)								
San Juan Chama Diversion	1964	>35	>321	>2%								
Cochiti Dam, NM	1975	94.4	406	3%								
LANL TA-55 PF-4	1978	75	251	2%								
I-40 + I-25 + I-10 highways, NM (treated	1956-1995	~7.4 M/mile,	Ballpark 9,207	71%								
here as one project)		2006 dollars										
Big I Interchange, Albuquerque	2001	290	455	4%								
San Juan Chama drinking water project,	2008	280	334	3%								
Albuquerque												
Railrunner Heavy Rail Extension to Santa	2008	~400	~477	4%								
Fe (incl. track lease)												
	~2008	~ 400	~477	~4%								
LANL DARHT (very approximate)			64.6	= 0 (
SNL MESA Complex	2008	516.5	616	5%								

12,094 People: Our strengths are the diversity and quality of our employees





Sustaining the Stockpile

Today, the US has 11 nuclear weapon types, and Los Alamos has responsibility for 8 of the weapons

LANL Weapons

B61-3,-4,-7

B61-11

LLNL Weapons

Operated by Los Alamos National Security, LLC for NNSA

For the coming decade at least, a talk about new pits is also a talk about intercontinental ballistic missiles (ICBMs), both the existing Minuteman III's and the planned Ground-Based Strategic Deterrent (GBSD), a roughly \$80-140 billion program.

MM IIIs are deployed in 3 bases spread over 5 states. There are 150 silos at each base, divided into 3 wings of with 50 missiles apiece.

50 silos are in "warm standby," without missiles in them. Thus 400 missiles are deployed.

W87, shown here in (retired) MX missile configuration, circular error probable (CEP) is classified but < 400 ft. Yield is 330/475 kilotons (kt). It is pits for this warhead or a variant which LANL is tasked to make.

The US possesses ~ 540 W87s, in addition to ~780 W78s in Mark 12A RVs (CEP ~720 ft) for the same 450 Minuteman III missiles.

At present, at least 200 MM IIIs could be returned to multiple independent RV (MIRV) status, with 3 W78 warheads each.

Mark 21/W87 on single RV MM III bus, the present deployment configuration.

This RV is too wide and heavy for MIRVing MM III.

MM III in <u>operation</u>.

Result.

Skinnier, lighter, less accurate RV for the W78.

Pantex Zone 4 surplus pit and warhead magazines

~17,000 – 20,000 pits are here and in Zone 12

Figure 1: The generic pit manufacturing flowsheet starting with raw materials (aged

Coater

Plutonium Glove Box

Random scenes from the LANL pit production world

Prior to this effort, high-mass operations in PF-4 had been shut down since June 2013.

One or two days after this triumphant picture was taken, another egregious criticality violation occurred and the program was shut down again.

UNCLASSIFIED

Pit Manufacturing (casting)

UNCLASSIFIED

Pit Manufacturing (machining)

1585.7

Plutonium Sustainment Spending (Current, Planned) in \$M

Special Nuclear Materials Research and Development Laboratory Replacement Project at Los Alamos National Laboratory

Architectural rendering of the Special Nuclear Materials Research and Development Laboratory Replacement Project.

RLUOB = Radiological Laboratory/Utility/Office Building CMRR NF = Chemistry and Metallurgy Research Replacement Nuclear Facility LLUOB = Light Laboratory/Utility/Office Building

Figure S.3.4.1-7—TA-55 Site Plan Showing the Proposed CMRR and Manufacturing Annex Facilities

S.3.4.1.2.2 Los Alamos Upgrade Alternative to Provide Up To 80 Pits per Year ("50/80

CMRR Nuclear Facility Project Overview

NISA

LA-UR 10-07047

Legend
Proposed 2015/2011 SEIS Project Activities
Previously Evaluated in 2003 EIS and 2005 SA
Technical Area Boundary

PROJECTION: State Plane Coordinate System, New Misc Central Zone, U. S. Feet, CATUM NAX 50

NTAL CACA REFERENCES alal Prolognaphy, DPF-IP, Deptember 2008 ands, Faultices, ES-DE minano, 4-1, UCAR, 012Lab danishi Release Sites, ADEP-WES, DP2009-0603 October 2010

Aerial Photography - September 2008

0 100 200 408 830 800 1,000 1,200 7mm

UNCLASSIFIED

Main issues NNSA faces w/ pit production

- Lack of solid mission need
- Bad conceptual design (esp. the "modules")
- High and uncertain cost
- Recurrent poor facility management
- Long project duration (construction ends FY27)
- Recurrent poor project management
- Numerous fiscal "time bombs" in DOE and USA
- Competition for funds in government (DoD, others!)
- Instability of contract, work compatibility issues

Is there a window of practical, safe pit production at LANL's PF-4? It is unlikely. (Los Alamos Study Group, 18 May 2019)														L9)								
Year	19	20	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35	36	37	38	39	40
Needed TA-55 and TA-50 infrastructure tests, analysis, and upgrades, not all-inclusive																						
Column testing, seismic	(DNFSB WSR Nece			essity, feasibility,			If needed, design and construction of a greenfield PF-4															
analysis; could be fatal to	12/28/18) scope			e, and duration			replacement could begin in ~2022, with 30 ppy ops in															
PF-4 operation as HC II		of po				ossible PF-4			~2035. There is no room for a PF-4 replacement at TA-55.													
Nuclear Facility; analysis				alter	ations are			A separate 30 ppy production facility could not be built at														
may also limit MAR				unkn	own at present			TA-5	TA-55 without massive disruption & risk. See other slides.													
PC-3 fire suppression	(DNI	FSB W	'SR 1/	4/19)				PF-4 replacement, which is unlikely to be possible for a														
system upgrade									ber of	reaso	ns, wo	uld be	e vastly	/ expe	nsive	>\$10	B).					
Internal firewall upgrade	(DNI	FSB W	SR																			
to 2 hours	1/4/	19)																				
PC-3 active ventilation,	(DNFSB WSR 1/4/19)																					
fire alarm upgrade																						
Fire water loop integrity	(DNI	FSB W	'SR 1/	4/19)																		
CMRR subproject REI2	(DOI	e CBR))																			
CMRR subproject PEI1	(DOI	e cbr))																			
CMRR subproj. PEI2 (to	(DOE CBR) Scope, cost, & duration of																					
Pu Pit Prod. Project, PPP)	Pu Pit Proj. (PPP) unknown; purpose																					
CMRR subproj. RC3 (to	is to take LANL from 10 to 30 ppy so																					
PPP)	duration shown accordingly																					
TA-55 Reinvest. Project III	Duration: >2024 (CBR) by ~2 yrs (estimat																					
TRU liquid waste (TA-50)	Dura	ation u	unclea	ar but	>2024	(CBR))															
War reserve (WR) pit prod	uction	n expe	cted	(pits p	er yea	r, ppy	()															
1	(fun	ded by	y Pu		X																	
10	Sustainment Ops)				Х																	
20	(funded by Pu Pit Production X						Х															
30 (average)	Project, scope TBD)							Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х	Х
≥30 (NNSA: 41 average)	Infea	asible	(AoA	p. 2)	We b	pelieve	e mult	i-shift	produ	uction	would	l lead t	to fairl	ly pror	npt ar	id repe	eated p	bauses	and s	hut-do	wns di	ue to
≥50 (NNSA: 84 average)	Infeasible (AoA p. 2) single-point failures and overwhelmed chokepoints. Inadequate and inappropriate facilities, managemen												ient,									
≥80 (NNSA: 103 average)	Infeasible (AoA p. 2) training, and institutional culture would be exposed. Existing PF-4 missions would be threatened, as would																					
	worker and public safety. Recovery could be difficult and might not be successful.																					
Cumulative WR pits (theoretical, 30 ppy average) 1 11 31				31	61	91	121	151	181	211	241	271	301	331	361	391	421	451	481			
Model (heuristic only): probability of effective PF-4 end of life (EEOL) by given year assuming normal distribution								ution,	10 yea	ar stan	dard o	deviati	on									
2039 est. EEOL (NNSA,	.02	.03	.04	.04	.05	.07	.08	.10	.12	.14	.16	.18	.21	.24	.27	.31	.34	.38	.42	.46	.50	.54
FY2014 CBR p. WA-211)																						
2034 est. EEOL (assumed	.07	.08	.04	.04	.05	.07	.08	.21	.24	.27	.31.	.34	.38	.42	.46	.50	.54	.58	.62	.66	.69	.73
earlier EOL with 30 ppy)																						

These pit production purposes fall into two clear groups Essential plutonium missions undergird and complement the first group

- These <u>basic missions</u> have unambiguous <u>value</u> within overall program objectives, low to moderate <u>cost</u>, low to moderate management <u>risk</u>, and engender little <u>controversy</u>:
 - a. Pit surveillance
 - b. Pit aging studies
 - c. Targeted plutonium science
 - d. Retain production skills via pilot or demonstration production; transmit skills
 - e. Retain production technologies and develop them as needed
 - f. Inspect, reuse, and if needed repair (rebuild) pits
- These industrial missions have contested value, very high cost and risk, a track record of failure, and are controversial in themselves and in their implementation:
 - g. produce stockpile quantities of existing types of pits
 - h_{7/12}, produce stockpile quantities of new types of pits

Why do some of us say that industrial pit production is virtually impossible at LANL?

- Isolation
- Dissected topography, e.g. at TA-55
- R&D culture
- Institutional arrogance
- Unconsolidated sediments
- Seismicity
- Aging facilities (PF-4); decrepit, unsafe facilities (Main Shops); unknown status (Sigma)
- RLUOB
- Negative social attributes of New Mexico
- Lack of qualified workforce, low educational attainment of population
- Local²Opposition

It will be very difficult or impossible for LANL to establish industrial pit production at <u>any</u> scale for a multitude of reasons, all of which are independent of senior management actions. These factors are negatively synergistic in ways that have proven, and will prove, difficult to predict or prevent.

- The industrial, cultural, and educational isolation of the site, which increases costs and creates program risks;
- LANL's dissected topography, which dramatically increases costs and places limits on construction;
- LANL's R&D culture, which is necessary to protect in order to attract young scientists and engineers, especially given LANL's isolated location;

• LANL's institutional arrogance, a product of isolation, enormously large relative income and generous benefits, low taxes and local high government subsidies and therefore excellent local schools, etc., and high formal educational attainment among LANL managers and technical staff in comparison to the surrounding region;

• The unconsolidated sediments that underlie TA-55 and other LANL sites, which together with the site's considerable seismicity (next bullet) increase costs and limit construction options;

• LANL's high seismicity, a problem that is amplified by known active on-site faults and hence possible ground rupture, the shallow location and high acceleration of earthquakes from them, seismic amplification from unconsolidated sediments, and the structural incompetence of <u>all</u> the rock at LANL;

Why LANL can't do industrial pits, continued

• LANL's legacy nuclear facilities, which were built for R&D and of limited size; most of these will soon (relative to this mission) be at, or are already past, their reliable, safe, and useful lives; these include PF-4, the Main Shops, and Sigma, all of which are to have greater or lesser roles in pit production; tearing these facilities down will also be disruptive to a greater or lesser extent.

• The planned repurposing of a new radiological laboratory (RLUOB) as a HC3 nuclear facility; the success of this "bait-andswitch" operation is central to industrial pit production at LANL;

• The concatenation of difficulties and strain on support systems posed by multiple industrial plutonium missions at PF-4 (pit production, ARIES, Pu-238);

• The environment of corruption, complaisance, and low work standards that is pervasive in New Mexico, especially northern New Mexico, as a long-term result of poverty and lack of opportunity; very high incidence of drug use and associated crime of all kinds; this reinforces LANL arrogance and racism on the job as well as contributes synergistically to mistakes at work;

• The lack of a qualified regional workforce for LANL as a whole as well as for pit production and the low educational attainment of the surrounding population; a relative lack of post-secondary educational and vocational institutions; and

• The relative incompatibility of industrial plutonium operations and Santa Fe cultural pretensions; and

• Local opposition.